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BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF THE APPLICATION)
OF AVISTA CORPORATION FOR THE)
AUTHORITY TO INCREASE ITS RATES)
AND CHARGES FOR ELECTRIC AND)
NATURAL GAS SERVICE TO ELECTRIC)
AND NATURAL GAS CUSTOMERS IN THE)
STATE OF IDAHO)
_____)

CASE NO. AVU-E-23-01
CASE NO. AVU-G-23-01

DIRECT TESTIMONY
OF
JOHN J. SPANOS

FOR AVISTA CORPORATION

(ELECTRIC AND NATURAL GAS)

1 **I. INTRODUCTION**

2 **Q. Please state your name and business address.**

3 A. My name is John J. Spanos. My business address is 207 Senate Avenue,
4 Camp Hill, Pennsylvania, 17011.

5 **Q. In what capacity are you employed?**

6 A. I am President of the firm Gannett Fleming Valuation and Rate Consultants,
7 LLC (Gannett Fleming) and have been associated with the firm since June 1986.

8 **Q. On whose behalf are you testifying in this case?**

9 A. I am testifying on behalf of Avista Corporation.

10 **Q. Please describe your educational background and professional**
11 **experience.**

12 A. I have Bachelor of Science degrees in Industrial Management and
13 Mathematics from Carnegie-Mellon University and a Master of Business Administration
14 from York College. I have over 36 years of depreciation experience which includes giving
15 expert testimony in over 400 cases before 41 regulatory commissions, including this
16 Commission. These cases have included depreciation studies in the electric, gas, water,
17 wastewater, and pipeline industries. In addition to cases where I have submitted testimony, I
18 have also supervised over 700 other depreciation or valuation assignments. Please refer to
19 Exhibit No. 14, Schedule 1 for my qualifications statement, which includes further
20 information with respect to my work history, case experience, and leadership in the Society
21 of Depreciation Professionals.

22 **Q. What is the purpose of your testimony in this case?**

23 A. I sponsor the depreciation study performed for Avista Corporation attached as
24 Exhibit No. 14, Schedule 2 (Depreciation Study).

1 **Q. Are you sponsoring any other Schedules beyond Schedule 1 and**
2 **Schedule 2?**

3 A. No, I am not.
4

5 **II. DEPRECIATION STUDY**

6 **Q. Please describe the Depreciation Study that you sponsor.**

7 A. The Depreciation Study sets forth the calculated annual depreciation accrual
8 rates by account as of December 31, 2021. The proposed rates appropriately reflect the rates
9 at which Avista’s assets should be depreciated over their useful lives and are based on the
10 most commonly used methods and procedures for determining depreciation rates.

11 **Q. Please define the concept of depreciation.**

12 A. Depreciation refers to the loss in service value not restored by current
13 maintenance, incurred in connection with the consumption or prospective retirement of
14 utility plant in the course of service from causes which are known to be in current operation,
15 against which the company is not protected by insurance. Among the causes to be given
16 consideration are wear and tear, decay, action of the elements, inadequacy, obsolescence,
17 changes in the art, changes in demand and the requirements of public authorities.

18 **Q. Did you prepare the Depreciation Study filed by Avista in this**
19 **proceeding?**

20 A. Yes. I prepared the Depreciation Study submitted by Avista with its filing in
21 this proceeding. The Depreciation Study is entitled: 2021 Depreciation Study - Calculated
22 Annual Depreciation Accruals Related to Electric, Gas and Common Plant as of December
23 31, 2021. This report sets forth the results of my Depreciation Study for Avista and has been
24 included as Exhibit No. 14, Schedule 2.

1 **Q. In preparing the Depreciation Study, did you follow generally accepted**
2 **practices in the field of depreciation valuation?**

3 A. Yes.

4 **Q. Are the methods and procedures of this Depreciation Study consistent**
5 **with past practices?**

6 A. The methods and procedures of this study are the same as those utilized in
7 past studies of this Company as well as others before this Commission. Depreciation rates
8 are determined based on the average service life procedure and the remaining life method.¹

9 **Q. Please describe the contents of the Depreciation Study.**

10 A. The Depreciation Study is presented in nine parts: Part I, Introduction,
11 presents the scope and basis for the Depreciation Study. Part II, Estimation of Survivor
12 Curves, includes descriptions of the methodology of estimating survivor curves. Parts III
13 and IV set forth the analysis for determining service life and net salvage estimates. Part V,
14 Calculation of Annual and Accrued Depreciation, includes the concepts of depreciation and
15 amortization using the remaining life. Part VI, Results of Study, presents a description of
16 the results of my analysis and a summary of the depreciation calculations. Parts VII, VIII
17 and IX include graphs and tables that relate to the service life and net salvage analyses, and
18 the detailed depreciation calculations by account.

19 The table on pages VI-4 through VI-15 of the Depreciation Study presents the
20 estimated survivor curve, the net salvage percent, the original cost as of December 31, 2021,
21 the book depreciation reserve and the calculated annual depreciation accrual and rate for

¹ The Company filed its prior Depreciation Study on February 23, 2018, based on the average service life rates of plant in service as of December 31, 2016. Current depreciation rates were approved by this Commission per Order No. 34276 in Case Nos. AVU-E-18-03 and AVU-G-18-02.

1 each account or subaccount. The section beginning on page VII-2 presents the results of the
2 retirement rate and simulated plant analyses prepared as the historical bases for the service
3 life estimates. The section beginning on page VIII-2 presents the results of the salvage
4 analysis. The section beginning on page IX-2 presents the depreciation calculations related
5 to surviving original cost as of December 31, 2021.

6 **Q. Please explain how you performed your Depreciation Study.**

7 A. I used the straight-line remaining life method of depreciation, with the
8 average service life procedure. The annual depreciation is based on a method of
9 depreciation accounting that seeks to distribute the unrecovered cost of fixed capital assets
10 over the estimated remaining useful life of each unit, or group of assets, in a systematic and
11 reasonable manner.

12 **Q. How did you determine the recommended annual depreciation accrual**
13 **rates?**

14 A. I did this in two phases. In the first phase, I estimated the service life and net
15 salvage characteristics for each depreciable group, that is, each plant account or subaccount
16 identified as having similar characteristics. In the second phase, I calculated the composite
17 remaining lives and annual depreciation accrual rates based on the service life and net
18 salvage estimates determined in the first phase.

19 **Q. Please describe the first phase of the Depreciation Study, in which you**
20 **estimated the service life and net salvage characteristics for each depreciable group.**

21 A. The service life and net salvage study consisted of compiling historical data
22 from records related to Avista's plant; analyzing these data to obtain historical trends of
23 survivor characteristics; obtaining supplementary information from management and
24 operating personnel concerning practices and plans as they relate to plant operations; and

1 interpreting the above data and the estimates used by other electric and gas utilities to form
2 judgments of average service life and net salvage characteristics.

3 **Q. What historical data did you analyze for the purpose of estimating**
4 **service life characteristics?**

5 A. Generally speaking, I analyzed the Company's accounting entries that record
6 plant transactions during the 1989 through 2021 period for electric plant and the 1964
7 through 2021 period for gas plant, however, the earliest year of data varied by account. The
8 transactions included additions, retirements, transfers, sales, and the related balances.

9 **Q. What method did you use to analyze these service life data?**

10 A. I used the retirement rate method for most plant accounts. This is the most
11 appropriate method when retirement data covering a long period of time is available because
12 this method determines the average rates of retirement actually experienced by the Company
13 during the period of time covered by the Depreciation Study.

14 **Q. Please describe how you used the retirement rate method to analyze**
15 **Avista's service life data.**

16 A. I applied the retirement rate analysis to each different group of property in the
17 study. For each property group, I used the retirement rate data to form a life table which,
18 when plotted, shows an original survivor curve for that property group. Each original
19 survivor curve represents the average survivor pattern experienced by the several vintage
20 groups during the experience band studied. The survivor patterns do not necessarily
21 describe the life characteristics of the property group; therefore, interpretation of the original
22 survivor curves is required in order to use them as valid considerations in estimating service
23 life. The Iowa-type survivor curves were used to perform these interpretations.

24 **Q. What is an "Iowa-type survivor curve" and how did you use such curves**

1 **to estimate the service life characteristics for each property group?**

2 A. Iowa-type curves are a widely-used group of survivor curves that contain the
3 range of survivor characteristics usually experienced by utilities and other industrial
4 companies. The Iowa-type curves were developed at the Iowa State College Engineering
5 Experiment Station through an extensive process of observing and classifying the ages at
6 which various types of property used by utilities and other industrial companies had been
7 retired.

8 Iowa-type curves are used to smooth and extrapolate original survivor curves
9 determined by the retirement rate method. The Iowa-type curves and truncated Iowa-type
10 curves were used in this study to describe the forecasted rates of retirement based on the
11 observed rates of retirement and the outlook for future retirements.

12 The estimated survivor curve designations for each depreciable property group
13 indicate the average service life, the family within the Iowa system to which the property
14 group belongs, and the relative height of the mode. For example, the Iowa 63-R3 indicates
15 an average service life of sixty-three years; a right-moded, or R, type curve (the mode occurs
16 after average life for right-moded curves); and a moderate height, 3, for the mode (possible
17 modes for R type curves range from 1 to 5).

18 **Q. What approach did you use to estimate the lives of significant facilities**
19 **structures such as production plants?**

20 A. I used the life span technique to estimate the lives of significant facilities for
21 which concurrent retirement of the entire facility is anticipated. In this technique, the
22 survivor characteristics of such facilities are described by the use of interim survivor curves
23 and estimated probable retirement dates.

24 The interim survivor curves describe the rate of retirement related to the replacement

1 of elements of the facility, such as, for a building, the retirements of plumbing, heating,
2 doors, windows, roofs, etc., that occurs during the life of the facility. The probable
3 retirement date provides the rate of final retirement for each year of installation for the
4 facility by truncating the interim survivor curve for each installation year at its attained age
5 at the date of probable retirement. The use of interim survivor curves truncated at the date
6 of probable retirement provides a consistent method for estimating the lives of the several
7 years of installation for a particular facility inasmuch as a single concurrent retirement for
8 all years of installation will occur when it is retired.

9 **Q. Has Gannett Fleming used this approach in other proceedings?**

10 A. Yes, we have used the life span technique in performing depreciation studies
11 presented to and accepted by many public utility commissions across the United States and
12 Canada. This technique is currently being utilized by Avista, and approved by this
13 Commission, in the same manner recommended in this case.

14 **Q. What are the bases for the probable retirement years that you have**
15 **estimated for each facility?**

16 A. The bases for the probable retirement years are life spans for each facility that
17 are based on informed judgment and incorporate consideration of the age, use, size, nature
18 of construction, management outlook and typical life spans experienced and used by other
19 electric utilities for similar facilities. Most of the life spans result in probable retirement
20 years that are many years in the future. As a result, the retirements of these facilities are not
21 yet subject to specific management plans. Such plans would be premature. At the
22 appropriate time, detailed studies of the economics of rehabilitation and continued use or
23 retirement of the structure will be performed, and the results incorporated in the estimation
24 of the facility's life span.

1 **Q. Have you physically observed Avista’s plant and equipment during your**
2 **past depreciation studies?**

3 A. Yes. I made field reviews of Avista’s property as part of this study in
4 December 2021 to observe representative portions of plant. I have also conducted field
5 visits in 2005, 2011 and 2017 during prior studies. Field reviews are conducted to become
6 familiar with company operations and obtain an understanding of the function of the plant
7 and information with respect to the reasons for past retirements and the expected future
8 causes of retirements. This knowledge as well as information from other discussions with
9 management was incorporated in the interpretation and extrapolation of the statistical
10 analyses.

11 **Q. Please describe how you estimated net salvage percentages.**

12 A. I estimated the net salvage percentages by incorporating the historical data
13 for the period 1983 through 2021 and considered estimates for other electric and gas
14 companies. The net salvage percentages are based on a combination of statistical analyses
15 and informed judgment. The statistical analyses consider the cost of removal and gross
16 salvage ratios to the associated retirements during the 39-year period. Trends of these data
17 are also measured based on three-year moving averages and the most recent five-year
18 indications.

19 **Q. Were the net salvage percentages for generation facilities based on the**
20 **same analyses?**

21 A. Yes, for the interim analyses. The net salvage percentages for electric
22 generation facilities were based on two components, the interim net salvage percentage and
23 the final net salvage percentage. The interim net salvage percentage is determined based on
24 the historical indications from the period, 1983-2021, of the cost of removal and gross

1 salvage amounts as a percentage of the associated plant retired. The final net salvage or
2 dismantlement component was determined based on the assets anticipated to be retired at the
3 concurrent date of final retirement.

4 **Q. Have you included a dismantlement component into the overall recovery**
5 **of electric generation facilities?**

6 A. Yes. A dismantlement component has been included to the net salvage
7 percentage for steam and other production facilities.

8 **Q. Can you explain how the dismantlement component is included in the**
9 **Depreciation Study?**

10 A. Yes. The dismantlement component is part of the overall net salvage for each
11 location within the production assets. Based on studies for other utilities and the cost
12 estimates of Avista, it was determined that the dismantlement or decommissioning costs for
13 steam production and other production facilities is best calculated on a \$/KW factor based
14 on surviving plant at final retirement. These amounts at a location basis are added to the
15 interim net salvage percentage of the assets anticipated to be retired on an interim basis to
16 produce the weighted net salvage percentage for each location. The detailed calculation for
17 each location is set forth on pages VIII-2 through VIII-6 of Exhibit No. 14, Schedule 2.

18 **Q. Please describe the second phase of the process that you used in the**
19 **Depreciation Study in which you calculated composite remaining lives and annual**
20 **depreciation accrual rates.**

21 A. After I estimated the service life and net salvage characteristics for each
22 depreciable property group, I calculated the annual depreciation accrual rates for each group,
23 using the straight-line remaining life method, and using remaining lives weighted consistent
24 with the average service life procedure.

1 **Q. Please describe the straight-line remaining life method of depreciation.**

2 A. The straight-line remaining life method of depreciation allocates the original
3 cost of the property, less accumulated depreciation, less future net salvage, in equal amounts
4 to each year of remaining service life.

5 **Q. Please use an example to illustrate how the annual depreciation accrual**
6 **rate for a particular group of property is presented in your Depreciation Study.**

7 A. I will use Electric Account 353, Station Equipment, as an example because it
8 is one of the largest depreciable mass accounts and represents approximately five percent of
9 total electric, gas and common depreciable plant.

10 The retirement rate method was used to analyze the survivor characteristics of this
11 property group. Aged plant accounting data was compiled from 1989 through 2021 and
12 analyzed in periods that best represent the overall service life of this property. The life table
13 for the 1989-2021 experience band is presented on pages VII-104 through VII-106 of the
14 report. The life table displays the retirement and surviving ratios of the aged plant data
15 exposed to retirement by age interval. For example, page VII-104 shows \$109,554 retired at
16 age 0.5 with \$287,408,644 exposed to retirement. Consequently, the retirement ratio is
17 0.0004 and the surviving ratio is 0.9996. This life table, or original survivor, is plotted along
18 with the estimated smooth survivor curve, the 46-R2 on page VII-103.

19 The net salvage percent is presented on pages VIII-50 through VIII-52. The
20 percentage is based on the result of annual gross salvage minus the cost to remove plant
21 assets as compared to the original cost of plant retired during the period 1983 through 2021.
22 The 39-year period experienced \$4,221,991 (\$2,124,736-\$6,346,727) in net salvage for
23 \$47,916,566 plant retired. The result is negative net salvage of nine percent
24 (\$4,221,991/\$47,916,566). The most recent five-year period, 2017-2021, has shown

1 indications more negative (negative 12 percent), therefore, it was determined that based on
2 industry ranges, the current estimate for the Company and future expectations, negative ten
3 percent was the most appropriate estimate.

4 My calculation of the annual depreciation related to the original cost as of December
5 31, 2021, of electric plant is presented on pages IX-135 and IX-136. The calculation is
6 based on the 46-R2 survivor curve, ten percent negative net salvage, the attained age, and
7 the allocated book reserve. The tabulation sets forth the installation year, the original cost,
8 calculated accrued depreciation, allocated book reserve, future accruals, remaining life and
9 annual accrual. These totals are brought forward to the table on page VI-8.

10 **Q. Are there specific recovery amounts that were included in the study?**

11 A. Yes. There is a specific recovery amount established for the reserve
12 amortization for certain general plant accounts for electric, gas and common assets. In order
13 to achieve a more stable accrual for certain general plant accounts in the future, I have
14 recommended a five-year amortization to adjust unrecovered or over recovered reserve
15 based on the amortization period by account. This approach will achieve consistent
16 amortization rates for existing assets as well as future assets. The reserve for each of these
17 accounts is segregated into two components. The first component is the amount required to
18 achieve the proper rate for the amortization period. The remaining amount, which could be
19 negative, is amortized over 5 years separately from the assets.

20 **Q. Is 5 years the most common recovery period for the reserve adjustment**
21 **for amortization?**

22 A. Yes. The 5-year recovery period is the most commonly established period.

23 **Q. What are some of the primary reasons for the approved 5-year recovery**
24 **period?**

1 **within its filed case?**

2 A. As discussed by Company witness Ms. Benjamin, she sponsors the overall
3 electric and natural gas Pro Forma Depreciation Adjustments 3.10, reflecting the results of
4 my developed depreciation rates per the Depreciation Study, impacting the Idaho electric
5 and natural gas revenue requirement over the Two-Year Rate Plan proposed in this
6 proceeding.

7 **Q. Does this conclude your pre-filed direct testimony?**

8 A. Yes.